

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15

ACDA-07 TRSE-00 CU-02 BIB-01 IO-13 DHA-02 OIC-02

NSCE-00 SSO-00 USIE-00 INRE-00 /079 W

-----032719 020004Z /73

O R 012225Z JUL 77

FM AMEMBASSY BELGRADE

TO SECSTATE WASHDC IMMEDIATE 1322

INFO AMEMBASSY MOSCOW

USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 4481

E.O. 11652: GDS

TAGS

SUBJECT: BELGRADE CSCE MEETING: JULY 1

REF: A. BELGRADE 4428 B. BELGRADE 4427

FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

1. IN MORNING PLENARY, BELGIAN REP ANNOUNCED ASSUMPTION OF PRESIDENCY OF EEC, TO WHICH ROMANIAN AND POLISH DELS OBJECTED AS EXTRANEIOUS TO WORK OF MEETING. POLISH REP SAID HE WOULD RAISE A POINT OF ORDER IF THIS SUBJECT IS RAISED AGAIN.

2. SOVIET REP PRESENTED ORALLY PROPOSAL CONCERNING ORGANIZATION OF WORK AND OTHER MODALITIES FOR FALL MEETING (TEXT SENT SEPTEL). HE SAID THIS APPROACH WOULD LEAD TO "BUSINESSLIKE, FREE, DEMOCRATIC EXCHANGE OF VIEWS" IN CONTEXT OF WHOLE SUBJECT MATTER OF FINAL ACT. THOROUGH EXCHANGE OF VIEWS SHOULD FIRST TAKE PLACE IN PLENARY, AND SHOULD COVER EXPERIENCE OF IMPLEMENTATION AND FURTHER MEANS OF STRENGTHENING PEACE, CONFIDENTIAL

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SECURITY, AND COOPERATION. AGENDA FOR FALL MEETING NEED NOT DUPLICATE ORGANIZATION OF GENEVA CONFERENCE, WHICH HAD TO WORK OUT FINAL ACT; BELGRADE MEETING HAS DIFFERENT, MORE MODEST TASK--TO "GENERALIZE POSITIVE EXPERIENCE OF IMPLEMENTATION" AND TO AGREE ON SPECIFIC PROPOSALS AND RECOMMENDATIONS. MEETING WOULD BE A WORKING MEETING OF DIPLOMATIC REPS, NOT OF MINISTERS OR HEADS OF GOVERNMENT.

THEREFORE, COMPLICATED ORGANIZATIONAL STRUCTURE IS UNNECESSARY, AND WOULD ONLY LEAD TO SUPERFLUOUS DISCUSSIONS AT DIFFERENT LEVELS.

3. AUSTRIAN REP RESPONDED TO SOVIET PROPOSAL, CLEARLY STATING THAT APPARENT MUTUAL SUSPICION IN AVOIDING OR LIMITING DISCUSSION OF PAST IMPLEMENTATION IN SETTING UP AGENDA IS "MISTAKEN" APPROACH AND SHOULD NOT BE INTENDED BY ANY STATE. EXCHANGE OF VIEWS SHOULD BE BUSINESSLIKE, BOTH IN GENERAL DISCUSSION IN PLENARY AND IN PARALLEL WORKING GROUP DISCUSSIONS. APPROACH TO IMPLEMENTATION SHOULD BE CRITICAL WITHOUT CONFRONTATION. SINCE PUBLIC INTEREST WILL INCREASE WITH MAIN MEETING, ESPECIALLY CONCERNING STATEMENTS IN PLENARY, DETAILED STATEMENTS ON IMPLEMENTATION WOULD BE LESS CONFRONTATIONAL IF MADE IN SUBSIDIARY BODIES.

4. ROMANIAN REP COMMENT ON SWISS NON-PAPER (REF. B) STATED ORGANIZATION SHOULD RESPOND TO VARIOUS CRITERIA IN FINAL ACT AND THEREFORE SHOULD HAVE POLITICAL DIMENSION WHICH MIGHT FAVOR EXAMINATION OF SUBSTANTIVE QUESTIONS. AGENDA SHOULD BE ADAPTABLE TO MEETINGS' REQUIREMENTS. FOLLOWING POINTS SUGGESTED; A MAIN COMMITTEE, NOT PLENARY, TO BE REFERRED TO AS "COORDINATING" OR "THE COMMITTEE; FOUR--FIVE WORKING BODIES OF SUBSIDIARY NATURE, COORDINATED BY THE COMMITTEE; COMMITTEE WOULD CONFIDENTIAL

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EXAMINE ITEM 8 GENERALLY, AFTER WHICH EXAMINATION WOULD FOLLOW IN WORKING BODIES, EACH DEALING WITH ASPECTS OF FINAL ACT. ITEMS 9 AND 10 ALSO WITHIN COMPETENCE OF THE COMMITTEE. COMMITTEE MAY CREATE DRAFTING/WORKING GROUPS AND WOULD COORDINATE THEIR ACTIVITIES AND RECEIVE RESULTS OF WORK. ANY FIXED TIMETABLE WOULD PROBABLY HAVE TO BE CHANGED, IF ESTABLISHED IN ADVANCE.

5. YUGOSLAV REP MENTIONED CLOSE LINK BETWEEN AGENDA AND ORGANIZATION AS COMPONENTS PRODUCING A BALANCE. WORK SHOULD BE CARRIED OUT IN PLENARY AND IN WORKING BODIES ACCORDING TO ELEMENTS OF FINAL ACT, LEADING TO WELL-BALANCED ASSESSMENT AND THOROUGH EXCHANGE OF VIEWS.

6. BULGARIAN REP SUPPORTED SOVIET PROPOSAL AS MOST CONSTRUCTIVE, BROAD, FLEXIBLE FRAMEWORK FOR SERIOUS, FREE, DEMOCRATIC EXCHANGE OF VIEWS. PLENARY MEETING SHOULD MAINTAIN POLITICAL LEVEL, WHEREAS WORKING BODIES REDUCE LEVEL TO TECHNICAL DISCUSSION AMONG EXPERTS. POSSIBILITY FOR WORKING BODIES WOULD ARISE FROM PLENARY AND CANNOT NOW BE ESTIMATED IN NUMBER OR

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 4481

EXTENT.

7. U.S. REP CHAIRED AFTERNOON WORKING GROUP. VARIOUS  
DELS EXPRESSED OPINIONS ON SWISS NON-PAPER (REF B),  
PARTICULARLY ON ITEMS 6, 7, AND 8. FRG REP SUGGESTED  
DELETING ITEM 7. MEDITERRANEAN COUNTRIES SHOULD MAKE  
CONTRIBUTION UNDER POINT 8, THOROUGH EXCHANGE OF  
VIEWS, BUT THIS SHOULD BE DEALT WITH AS A MODALITY AND  
NOT AN AGENDA ITEM.

8. SOVIET REP STATED HE WAS FULLY PREPARED TO ACCEPT  
ITEMS ONE THROUGH FIVE, BUT WOULD BREAK DOWN POINT FIVE  
INTO TWO ITEMS: OPENING STATEMENTS AND GENERAL DEBATE.  
SINCE EUROPEAN PUBLIC EXPECTS OPENING STATEMENTS IN OPEN  
SESSION, THEY CANNOT BE MIXED WITH GENERAL DEBATE AND  
EXCHANGE OF VIEWS ON SUBSTANCE OF MEETING IN CLOSED  
SESSION. THEREFORE, SOVIETS CANNOT AGREE WITH PREVIOUS  
MENTION BY OTHER DELS THAT GENERAL DEBATE WOULD GO  
INTO GENERALITIES OF LITTLE SIGNIFICANCE. USSR VIEW  
IS OPPOSITE OF THIS; GENERAL DEBATE GIVES ADDED  
CONSIDERATION AND THOUGHT TO WORK OF WORKING  
BODIES, WHICH SHOULD PLAY A MOST IMPORTANT PART  
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SIMULTANEOUS WITH AND PARALLEL TO PLENARY. BEFORE  
THIS THOROUGH EXCHANGE OF VIEWS, A GENERAL EX-  
CHANGE WOULD BE NECESSARY. CONCERNING QUESTION OF  
INCLUSION OF OTHER MATTERS (READ MEDITERRANEAN) UNDER  
POINT 8 IN GENERAL EXCHANGE, THIS IS "DOUBTFUL  
EXPERIMENT," WHICH COULD SERIOUSLY COMPLICATE WORK.  
POINTS 6 AND 7 ARE WELL PLACED AND SHOULD NOT BE  
CHANGED.  
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